



North Carolina Opioid Settlements: An Opportunity to Help our Communities

Dr. Richard Zenn

Chief Medical Officer

North Carolina Opioid Settlements

- Historic \$26 billion agreement resolves litigation over the role of 4 companies in fueling the opioid epidemic
- Memorandum of Agreement (MOA) between the State and local governments directs how opioid settlement funds are distributed and utilized
- Complicated process and schedule of payments through 2038
- Before spending funds, every county or municipality must select which opioid mitigation strategies to fund
- Local governments required to file annual financial reports and impact information

NC Opioid Settlements

Option A: High-impact Opioid Abatement Strategies

- **Collaborative** strategic planning
- **Evidence-based** addiction treatment
- **Recovery support** services
- **Recovery housing** support
- **Employment-related** services
- **Early intervention**
- **Naloxone** distribution
- **Post-overdose response** team
- **Syringe Service** Program
- Criminal justice **diversion programs**
- **Addiction treatment for incarcerated** persons
- **Reentry** programs

NC Opioid Settlements

Option B: Additional Opioid Remediation Activities

- **Collaborative** strategic planning with diverse array of stakeholders
- **Array of Core Abatement** Strategies (26 strategies in 9 categories)
- **Expanded array of evidence-based or evidence-informed programs or strategies**
 - **Expands High-Impact** and Core Abatement Strategies
 - Offers **more specific funding opportunities** to implement High-Impact and Core Abatement Strategies
 - Includes **special populations**
 - **Expands prevention, education, training, planning, coordination, and research opportunities**
- Before spending funds, a **local government must formally authorize** the expenditure in its budget or through a separate resolution or ordinance

NC Opioid and Substance Use Action Plan 3.0

- Priorities

- ✓ Equity and Lived Experiences

- Communities of color marginalized through decades of criminalized response to addiction

- ✓ Prevention

- Prevent future addiction and address trauma by supporting children and families

- ✓ Harm Reduction

- Move beyond just opioids to address polysubstance use

- ✓ Care Connection

- Increase treatment access for justice-involved people
- Expand access to housing and employment supports
- Recovery from the pandemic

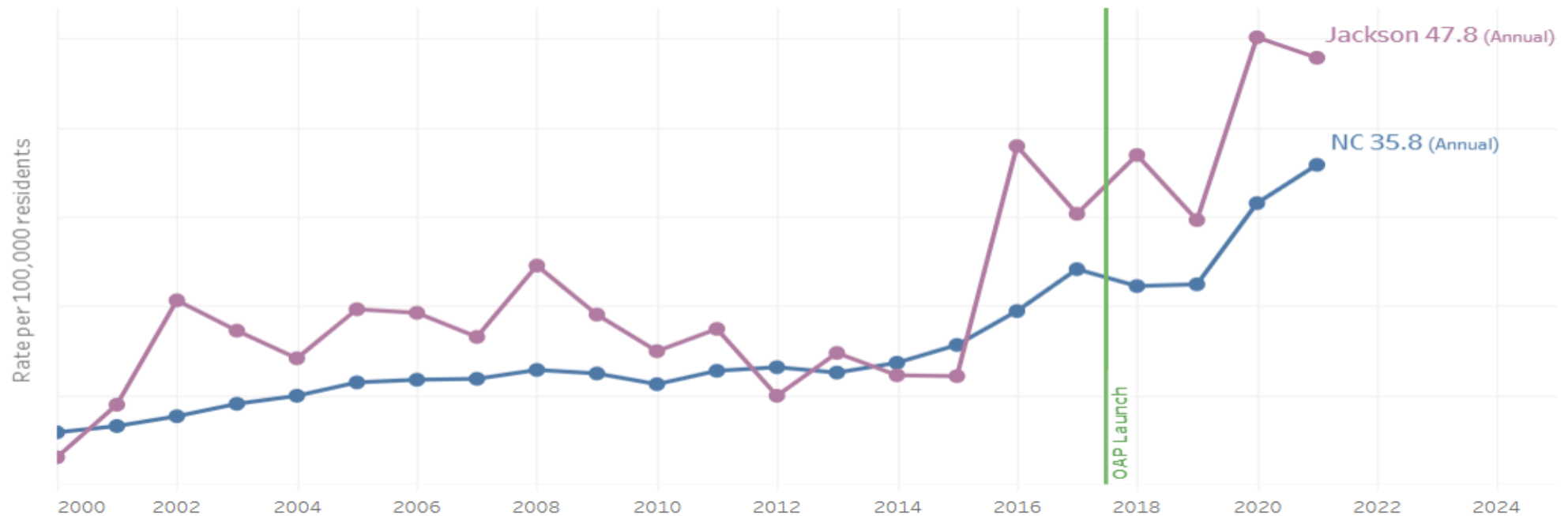
- Goal: Reduce All Drug Overdoses by 20% from expected by 2024

Opioid and Substance Use Action Plan Data Dashboard

Deaths in Jackson

The rate of overdose deaths among residents of **Jackson** in **2021 (Annual)** was **47.8**.

(Rate per 100,000 residents. Number of deaths: 21)



What is an Opioid?

- Class of drugs found in the opium poppy plant that work in the brain to produce a variety of effects, including pain relief
 - Block pain signals between the brain and body
 - Also, make some people feel relaxed, happy, and “high”
 - Additional effects-slowed breathing, constipation, nausea, confusion, drowsiness
 - Highly addictive
- Natural, naturally derived, and synthetic opioids

How does addiction to opioids occur?

- Personal history and length of time using opioids play major role
- Hallmarks of addiction are irresistible craving for a drug, out-of-control and compulsive use of the drug, and continued use despite consequences
- Opioids activate powerful reward centers in the brain
 - Trigger release of endorphins, our brain's feel-good neurotransmitters
 - When it wears off, it feels uncomfortable (withdrawal), leading to desire to get the good feeling back
 - Over time, body slows production of endorphins, and same dose does not give as strong a response—tolerance

Factors related to substance abuse

- Vulnerability due to family history and life experiences
- Trauma
- Psychosocial determinants-unemployment, housing difficulties, poverty, stigma, discrimination, social isolation
- Chronic pain and other medical problems
 - Well meaning prescriptions provided
 - Self medicating
- Access/availability

What does the evidence suggest?

(Adapted from MAHEC presentation, *Introduction to Medication-Assisted Treatment/Medication for Opioid Use Disorder*, 1/24/22)

- Opioid Use Disorder (OUD) Treatment Approaches and Rates of Adherence
 - Buprenorphine- ~46-54%
 - Methadone-~43-53%
 - Naltrexone-~35%
 - Detox then abstinence-~7-13%
- Those receiving MOUD medications as part of treatment are 75% less likely to die due to their addiction than those not receiving medication
- Every \$1 invested in addiction treatment yields return of \$4 to \$7 in reducing drug related crimes
- Only an estimated 10-20% of people with OUD are receiving any treatment at all

Buprenorphine

Partial agonist at mu receptor

- Comparatively minimal respiratory suppression and no respiratory arrest when used as prescribed

Long acting

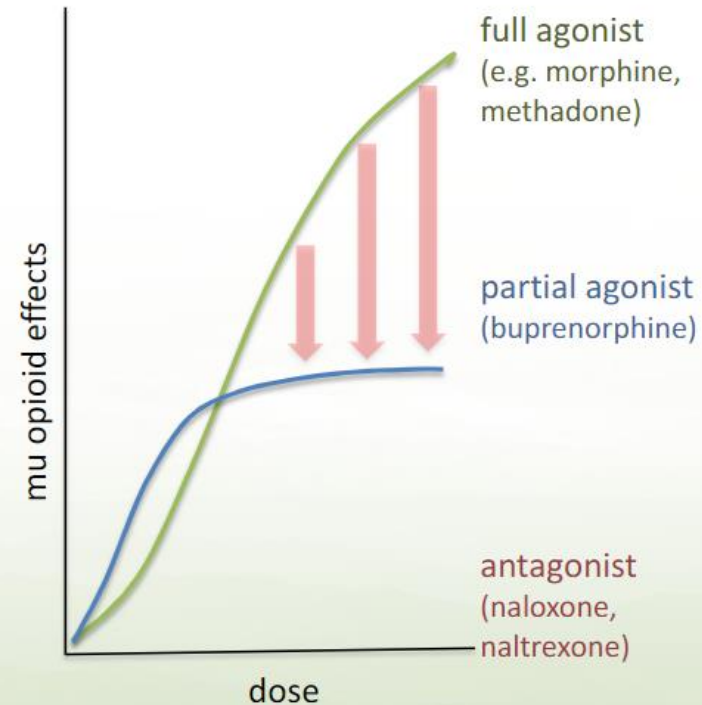
- Half-life ~ 24-36 Hours

High affinity for mu receptor

- *Blocks* other opioids
- *Displaces* other opioids
 - Can precipitate withdrawal

Slow dissociation from mu receptor

- *Stays on receptor for a long time*



¹ SAMHSA 2018

² Oman & Keating, 2009

Methadone

Full Agonist at mu receptor

Long acting

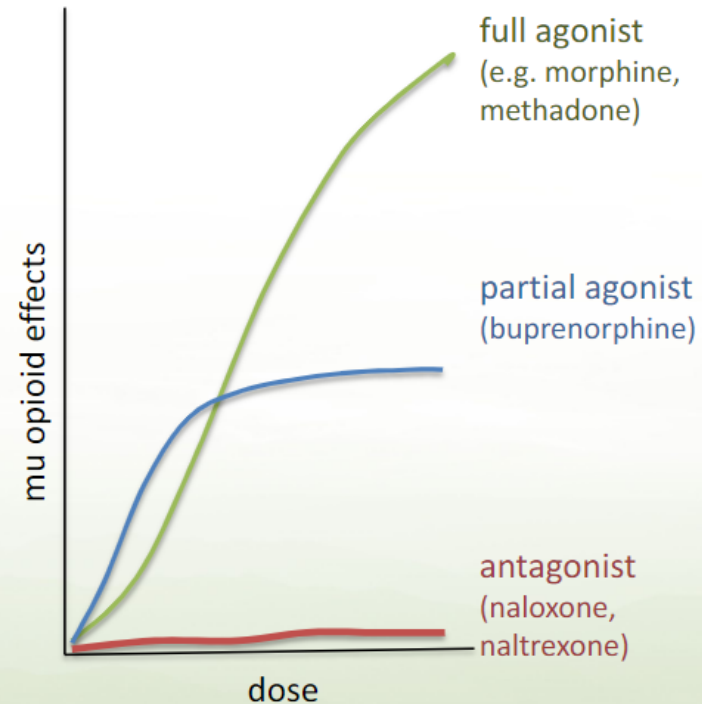
- Half-life ~ 15-60 Hours

Weak affinity for mu receptor

- Can be displaced by partial agonists (e.g. buprenorphine) and antagonists (e.g. naloxone, naltrexone), which can both precipitate withdrawal

Monitoring

- Significant respiratory suppression and potential respiratory arrest in overdose
- QT prolongation



Naltrexone

Full Antagonist at mu receptor

- Competitive binding at mu receptor

Long acting

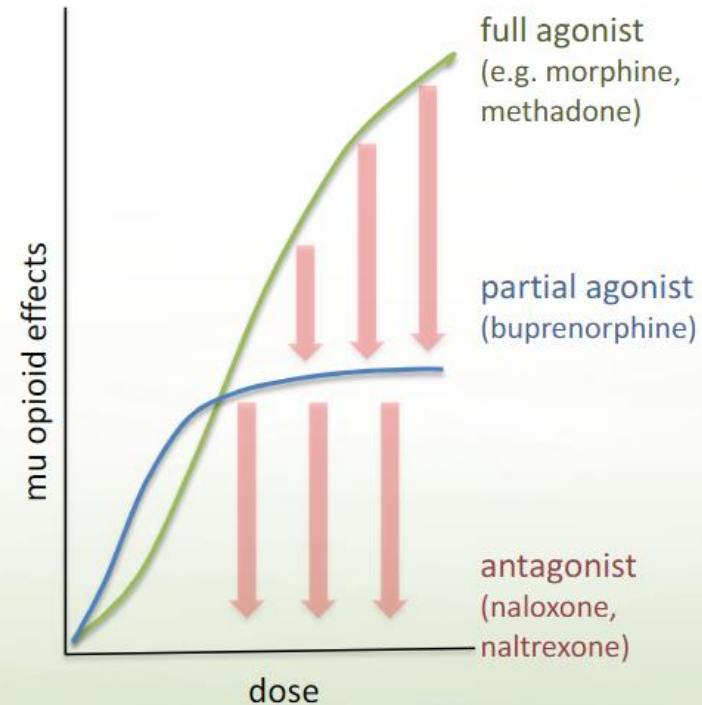
- Half-life:
 - Oral ~ 4 Hours
 - IM ~ 5-10 days

High affinity for mu receptor

- *Blocks* other opioids
- *Displaces* other opioids
 - Can precipitate withdrawal

Formulations

- *Tablets: Revia®: FDA approved in 1984*
- *Extended-Release intramuscular injection: Vivitrol®: FDA approved in 2010*



What Does the Evidence Suggest?

- **Emphasize evidence-based treatments**
 - Newer/novel forms of MOUD
 - Long-acting injectable buprenorphine (Sublocade)
 - Buprenorphine implants (probuphine)
 - Long-acting injectable naltrexone-growing but still underutilized
 - Behavioral therapies
 - Limited efficacy when delivered alone
 - Most effective when combined with MOUD
 - Contingency management approaches
 - Cognitive behavioral approaches
 - Motivational interviewing/counselling
 - Structured family approaches
 - Treatment of comorbid conditions
 - Other substance use disorders, including nicotine
 - Depression, anxiety, psychosis, PTSD

What Does the Evidence Suggest? (cont'd)

Centers for Disease Control and Prevention. Evidence-Based Strategies for Preventing Opioid Overdose: What's Working in the United States. National Center for Injury Prevention and Control, Centers for Disease Control and Prevention, U.S. Department of Health and Human Services, 2018. Accessed [date] from <http://www.cdc.gov/drugoverdose/pdf/pubs/2018-evidence-based-strategies.pdf>.

- **Evidence-based strategies for preventing opioid overdoses**
 - Targeted naloxone distribution
 - MAT
 - Academic detailing
 - Eliminating prior-authorization requirements for medications for OUD
 - Screening for fentanyl in routine clinical toxicology testing
 - 911 Good Samaritan laws
 - Naloxone distribution in treatment centers and criminal justice settings
 - MAT in criminal justice settings and upon release
 - Initiating buprenorphine-based MAT in emergency departments
 - Syringe services programs

Current Challenges in the Opioid Epidemic

- **Comorbid addictions** with stimulants, central nervous system depressants, nicotine
 - Accessibility of benzodiazepine and benzo variants online, with contamination by fentanyl
 - Additive effects of other centrally acting drugs including gabapentin
- **Higher prevalence of fentanyl** (compared with heroin previously)
 - More difficult to treat since not as competitively inhibited by buprenorphine and methadone
 - Presence in methamphetamine and cocaine adds to addictive potential
- **Newer, more potent variants** of fentanyl and other opioids

Vaya Opioid Misuse Prevention and Treatment Program – Areas of Focus

- ✓ **State Opioid Action Plan Alignment**
- ✓ **Member Empowerment and Engagement**
- ✓ **Access to Care**
- ✓ **Community Education and Resource Deployment**
- ✓ **Provider Education and Monitoring**
- ✓ **Annual Reports and Outcomes Monitoring**

Opioid and Substance Use –

Vaya's Current Actions

1. **Access to NARCAN:** Since July 1, 2021, Vaya purchased and disseminated over 15,000 doses of Naloxone (NARCAN) to Vaya providers for free distribution to members at risk of opioid overdose.
2. **Expanding Medication-Assisted Treatment Programs:** Exploring partnerships with local DHHS and jails to support medications for OUD (MOUD) in areas with decreased access.
3. **Increasing Follow-Up After Substance Use-Related Hospitalization and Detox:** Vaya Care Management has increased engagement with members prior to discharge from ADATC facilities to facilitate follow up.

Opioid and Substance Use –

Vaya's Current Actions (cont'd)

4. **Increasing Recovery Housing:** The State has provided **\$500,000** to Vaya to allocate towards support in recovery housing. Criteria for applying funds currently in development.
5. **Fentanyl Test Strips:** Vaya is exploring opportunities to purchase Fentanyl test strips to also disseminate to providers to **distribute to members at risk of fentanyl overdose.**
6. **Implementing Substance Use Waiver:** Effective 12/1/22, the SUD Waiver will ensure that **Vaya offers the complete ASAM continuum**, which will include development of new programs in the Provider Network.

Principles to Consider for Use of Settlement Funds

(adapted from RAND Healthcare, *Strategies for Effectively Allocating Opioid Settlement Funds*))

- Spend money to save lives
- Use evidence-based strategies to guide spending
- Invest in youth and family prevention
- Focus on racial equity
- Develop fair and transparent process for deciding
- Root causes of opioid deaths are diverse; however, lack of economic opportunity, financial and housing instability, persistent physical and emotional pain, untreated mental health problems are common factors
- Access and retention in Medication-Assisted Treatment
- Opioid crisis is now a polysubstance crisis

